Cornerstone or Weak
Link? The Housing
Situation of Refugees,
Asylum Seekers and
Immigrants in Montreal

English versions of tables and figures published in Pierre angulaire ou maillon faible? Le logement des réfugiés, demandeurs d'asile et immigrants à Montréal. Working Paper #45, Montréal, CMQ-IM

(http://im.metropolis.net/research-policy/research content/doc/SPLI
Rapport-finaloct2011.pdf)

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EXECUTIVE SUMMARY:

Cornerstone or Weak Link? The Housing Situation of Refugees, Asylum Seekers and Immigrants in Montréal

This report is part of a pan-Canadian research project, *« Precarious Housing and Hidden Homelessness among Refugees, Asylum Seekers and Immigrants in Montréal, Toronto and Vancouver »,* stemming from a proposal call from the Homelessness Partnerships Secretariat, Human Resources and Skills Development Canada, in collaboration with the National Secretariat of the Metropolis Project.

The housing situation of newcomers is a more worrying issue today than it was about 15 years ago. For a good number of newcomers, economic integration has become more of a challenge, while at the same time housing markets have become much tighter and more expensive in Canada's major cities including Montréal. Montréal is also beset by a shortage of affordable rental housing suitable for families with children. This study zoomed in on two target groups of newcomers: refugees selected overseas before their departure for Canada; and people who file a refugee claim once they arrive in Canada. These two groups are thought to experience greater housing vulnerabilities than those in the economic immigrant or family classes, but comparative research is lacking.

We obtained primary source data through a major study carried out in partnership with several community organizations in the settlement services sector, located in different parts of Montréal and suburbs. We first met with specialized informants from these organizations so as to obtain their viewpoint on housing issues. Next, a questionnaire survey was carried out with 201 newcomers and immigrants with between 3 months and 10 years' residency in Canada. The respondents were drawn from the clientele of the agencies, specifically those who visited the agency for consultation, service or activity in a 4-week period in Nov.-Dec. 2010. Of these respondents, 57 had claimed refugee status in Canada (including many still awaiting the decision and some successful claimants), 47 were refugees selected outside Canada (mostly government-assisted refugees), while the vast majority of the other 97 survey participants were economic immigrants. We then conducted 6 focus groups with 37 people drawn from the two target groups, namely refugees selected outside Canada and refugee claimants.

On several indicators, including satisfaction with current housing, the housing situation and experience of economic immigrants (despite being poorer than economic immigrants in general due to the sampling frame), is better than for the other two groups. The study reveals high levels of several of the types of housing vulnerability associated with "hidden homelessness", with some of these varying between the different sub-groups. Due to their larger families, the government-assisted refugees have more often experienced overcrowded conditions. A large majority of both of the refugee sub-groups are currently exposed to extreme housing precariousness because they spend over 50% of their very low incomes on shelter costs. Over a quarter of respondents have lived in unfit housing (mould, infestations...), a finding that underlines that Montréal faces a serious problem of under-maintenance by landlords in the post-war (1946-1970) rental stock of walk-up apartments. Refugee claimants are the most vulnerable to this because of the lack of assistance and accompaniment available to them in their search for decent housing, and because of their precarious legal status. Finally, we find a troublingly high frequency of obstacles in housing access attributable to one or more forms of discrimination (income source, origin, legal status...), even among the economic immigrants in our sample.

The report concludes with a number of recommendations based mainly on discussions between the research team and the settlement organization workers on our advisory committee and aimed at all three levels of government.

CHAPTER 1 : NEW IMMIGRANTS IN MONTREAL AND THEIR HOUSING SITUATION

Table 1.1 Immigrants admitted to Québec, by detailed category, 2005-2009

Admission of permanent residents, 2005-2009	N	%
Economic immigration	144 200	63.3
Family reunification	50 032	22.0
Government-assisted refugees	9 085	4.0
Privately-sponsored refugees	1 963	0.9
Refugee protection claimants recognized from within Canada	12 552	5.5
Family members of a refugee protection claimant recognized from within Canada	5 181	2.3
Other refugees	1	0.0
Other immigrants (non-recognized refugee and humanitarian claimants)	4867	2.1

(Source : Ministère de l'Immigration et des Communautés culturelles du Québec, 2010, Tableau 3a; 2009 data are provisional)

Table 1.2 Permanent residents admitted, Montréal Metropolitan Region, 2005-2009

	Economic immigrants	Family reunification	Refugees	Other immigrants	Total
Africa and Middle- East	40%	34%	30%	33%	37%
Asia and Pacific	14%	28%	27%	21%	18%
South and Central America	14%	19%	35%	28%	18%
United States	1%	4%	2%	4%	2%
Europe and Great Britain	31%	14%	5%	13%	24%
Total (%)	100%	100%	100%	100%	100%
Total (N)	128 610	37 081	20 233	9747	195 673

(Source: Citizenship and Immigration Canada, 2010, *Facts et Figures, 2009. Digital Library*, Table tab290n_24462. Authors' calculations.)

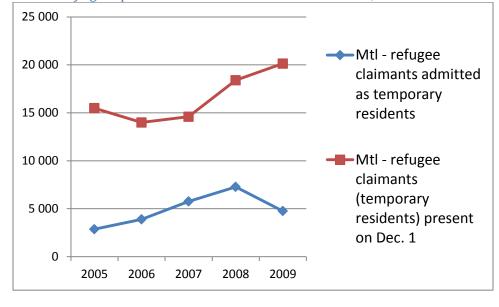
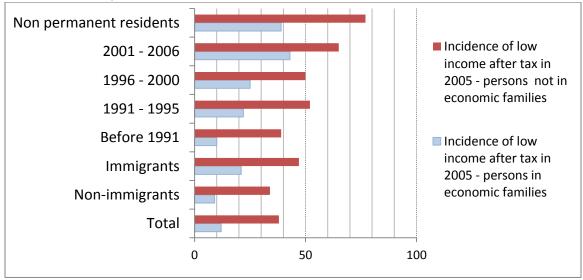


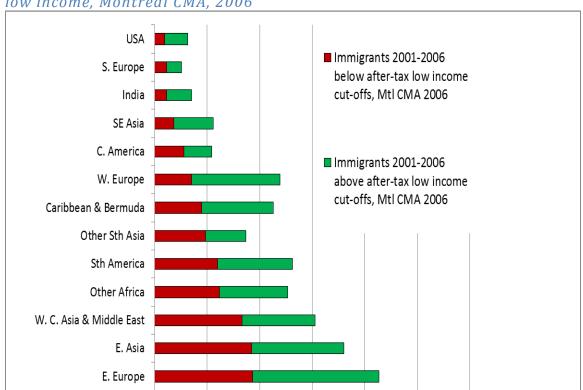
Figure 1.1 : Refugee protection claimants in Montréal, 2005-2009

(Source: Citizenship and Immigration Canada, 2010, Facts and Figures)





(Source: Statistics Canada, 2006 census, Table 97-564-XCB2006008)



N. Africa

0

5 000

10 000

15 000

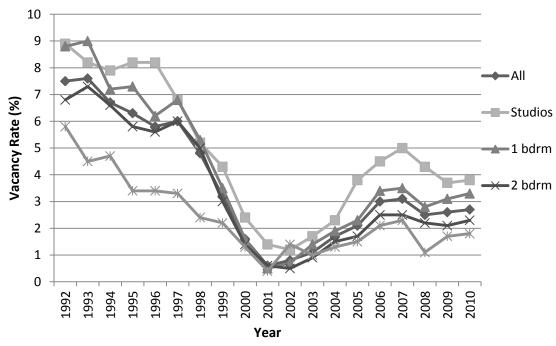
20 000

25 000

30 000

Figure 1.3: Number of recent immigrants by place of birth and incidence of low income, Montréal CMA, 2006

Figure 1.4: Vacancy rate of rental housing units, Island of Montréal, 1992-2010



(Source: CMHC data, Rental Housing Market Survey)

Table 1.3: Incidence of shelter-cost-to-income ratio of 50% or more, Montréal CMA, 2001 and 2006

	Renter		Owner	
Status of household maintainer	2001	2006	2001	2006
Canadian by birth	16.8	1.2	5.5	5.3
Immigrated 5 to 10 years ago	18.7	18.5	13.4	15.6
Immigrated less than 5 years ago	27.8	29.6	15.7	19.9

(Source: Statistics Canada, censuses of 2001 and 2006, special compilations provided to Metropolis Project researchers. Authors' calculations.)

CHAPTER TWO: METHODOLOGY

Table 2.1: The five organizations involved in the survey

Organization (with hyper-link to their website)	Location
<u>CARI St-Laurent</u> – Centre d'accueil et de référence sociale et économique pour immigrants	City of Montréal, Saint-Laurent Borough (Grenet neighbourhood, formerly Norgate)
(Welcome and Social and Economic Referral Centre for Immigrants)	
CACI – Centre d'appui aux communautés immigrantes	City of Montréal, Ahuntsic-Cartierville Borough (Cartierville neighbourhood)
(Support Centre for immigrant communities)	
CSAI – Centre social d'aide aux immigrants (Centre for social assistance to immigrants)	City of Montréal, South-West Borough (Côte-Saint-Paul neighbourhood)
<u>La Maisonnée</u> – Service d'aide et de liaison pour immigrants	City of Montréal, Rosemont-Petite-Patrie Borough (Père-Marquette neighbourhood)
(Assistance and liaison service for immigrants)	
<u>La MIRS</u> – Maison internationale de la Rive- Sud	City of Brossard
(The South Shore International House)	

Note: English translations of organization names are unofficial.

Figure 2.1: Location of survey respondents, by postal code forward sortation area, by organization and admission status upon arrival in Canada

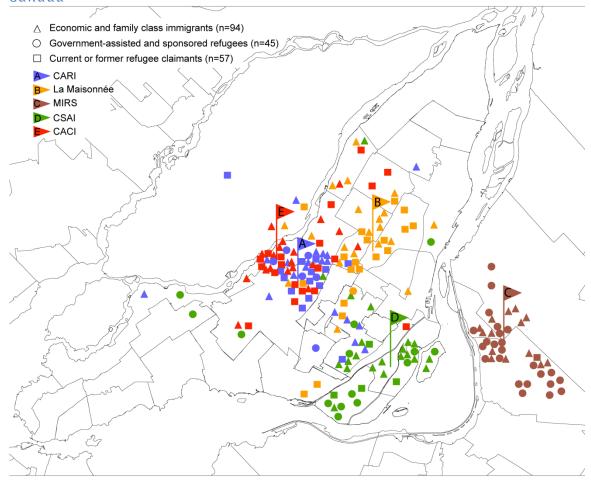


Figure 2.2: Number of immigrants with less than five years' residence in Canada, by forward sortation area, Montréal Census Metropolitan Area (CMA), 2006

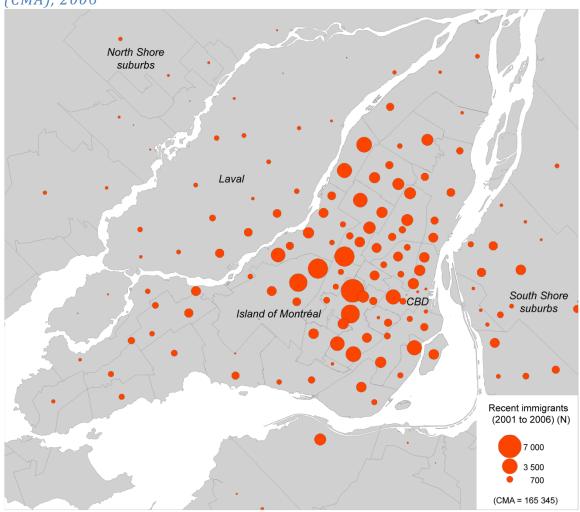


Figure 2.3: Immigrants with less than five years' residence in Canada, as a percentage of the total population, by forward sortation area, Montréal Metropolitan Area, 2006.

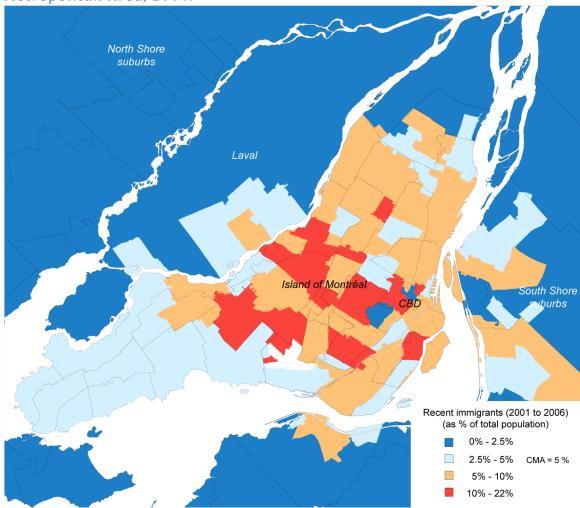
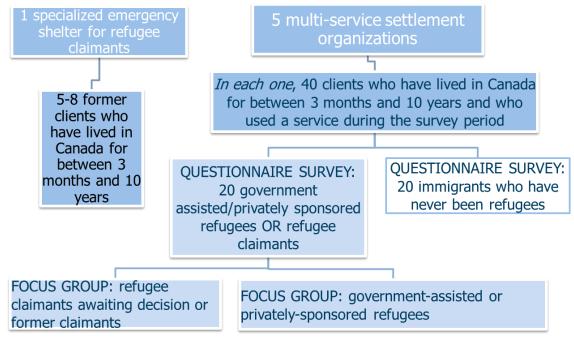


Figure 2.4: Protocol for survey of clients of immigrant settlement organizations



CHAPTER 3: PROFILES OF RESPONDENTS TO THE SURVEY QUESTIONNAIRE

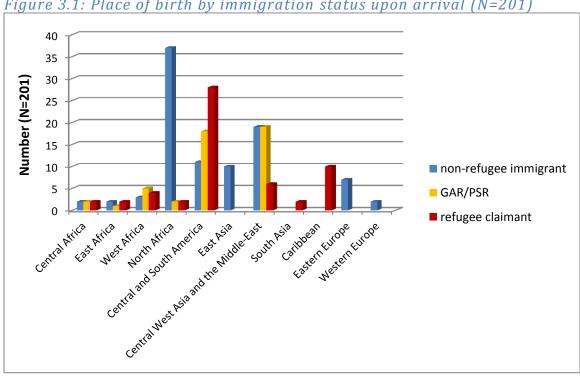
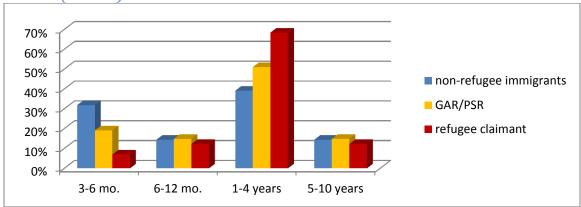


Figure 3.1: Place of birth by immigration status upon arrival (N=201)

Figure 3.2: Length of residence in Canada by immigration status upon arrival (N=201)



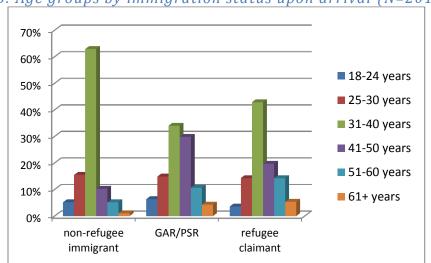
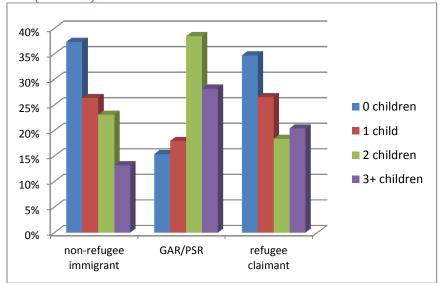


Figure 3.3: Age groups by immigration status upon arrival (N=201)

Figure 3.4: Number of children under 18 years old, by immigration status upon arrival (N=179)



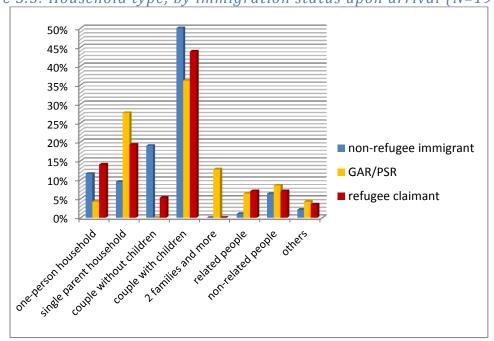
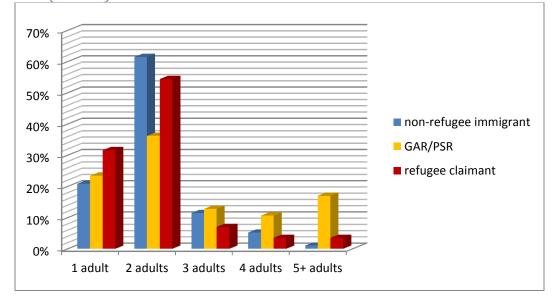


Figure 3.5: Household type, by immigration status upon arrival (N=199)







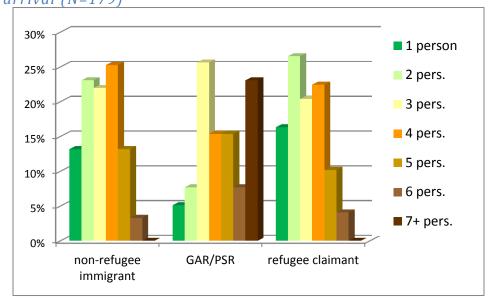


Table 3.1: Knowledge of spoken French, by immigration status upon arrival (N=182)

	Non refugee	GAR/PSR	Refugee	Total
	immigrant		claimant	
It is easy for me to keep up a conversation in French	69.2%	36.6%	5.,0%	57.7%
I need help to converse in French	28.6%	58.5%	50.0%	42.3%
Total	100% (n=91)	100% (n=41)	100% (n=54)	100% (N=182)



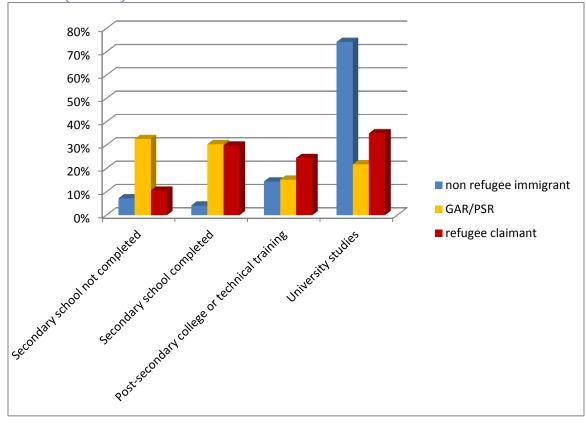
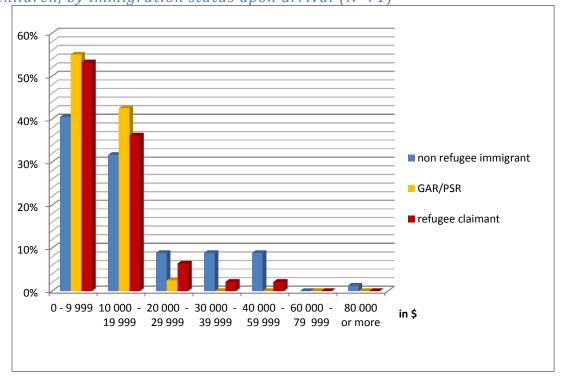


Table 3.2: Annual household income in 2009 or 2010, without regard to immigration status upon arrival (N=166)

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Annual household income	Percentage of respondents
\$0 -\$9 999	47.6%
\$10 000 -\$19 999	35.5%
\$20 000 - \$29 999	6.6%
\$30 000 - \$39 999	4.8%
\$40 000 - \$59 999	4.8%
\$60 000 - \$79 999	0.0%

Figure 3.9: Average annual income in 2009 or 2010 of couples with children, by immigration status upon arrival (N=71)



CHAPTER FOUR: RESIDENTIAL EXPERIENCE AND HOUSING CONDITIONS

Figure 4.1: Current housing type, by immigration status upon arrival (N-108)

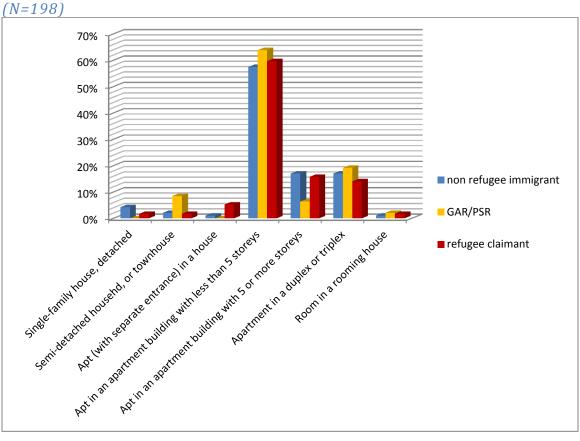


Figure 4.2: Number of closed bedrooms, by immigration status upon arrival (N=198)

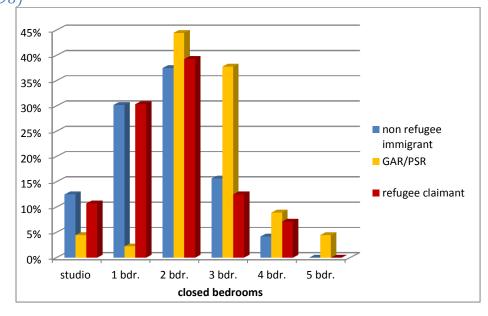


Figure 4.3: Frequency of moving house since arrival in Canada, by immigration status upon arrival of respondents with 1-4 years' residence in Canada (N=101)

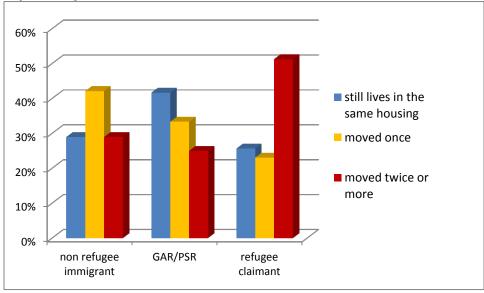


Table 4.1: Help received for finding housing, by immigration status upon arrival (N=199)

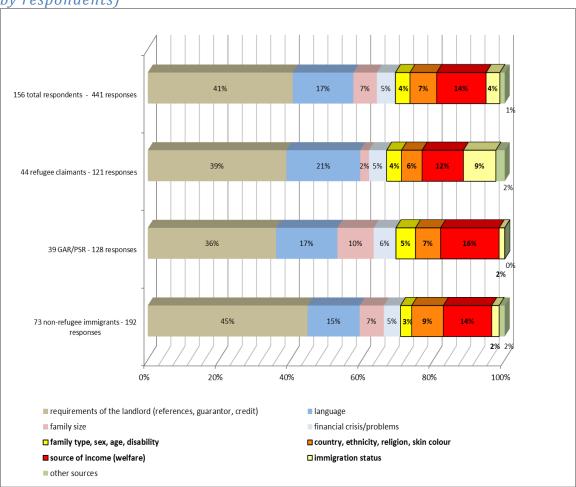
	Non-refugee		Refugee	
	immigrant	GAR/PSR	claimant	Total
Did not receive help to find				
housing	52.6%	28.3%	71.4%	52.3%
Received help to find housing	47.4%	71.7%	28.6%	47.7%
				100%
Total	100%	100%	100%	(N=199)

Table 4.2: Frequency of certain obstacles faced in regards to housing, by status at arrival, as a percentage of the total number of respondents who experienced at least one obstacle (N=156)

experienced at least one obstacle	[N-130]	,		
	Non-			
	refugee			
	immigran		Refugee	
	t	GAR/PSR	claimant	All respondents
Lack of references	56.2%	43.6%	40.9%	48.7%
Language	38.4%	56.4%	56.8%	48.1%
Source of income (ex. social solidarity ,				
welfare)	35.6%	53.8%	31.8%	39.1%
History of non-existent or bad credit	32.9%	35.9%	31.8%	33.3%
Lack of guarantor	28.8%	38.5%	34.1%	32.7%
Family size	17.8%	33.3%	6.8%	18.6%
Financial crisis or financial problems	12.3%	20.5%	13.6%	14.7%
Country of origin	9.6%	12.8%	13.6%	11.5%
Refugee status or temporary resident				
status	55%	5.1%	25.0%	10.9%
Family type (ex. single-parent family)	4.1%	12.8%	4.5%	6.4%
Religion or ethnic origin	9.6%	5.1%	0%	5.8%
Skin colour	4.1%	5.1%	2.3%	3.8%
Disability	1.4%	5.1%	4.5%	3.2%
Sex	2.7%	0%	0%	1.3%
Age	0%	0%	2.3%	0.6%
Other type of obstacle	4.1%	7.7%	0%	3.8%
Total – number reporting at least one				
obstacle	73	39	44	N=156

Note: The column percentages do not total 100% because of multiple responses.

Figure 4.4: Obstacles encountered in terms of access to housing, by immigration status upon arrival (out of a total of 441 obstacles mentioned by respondents)



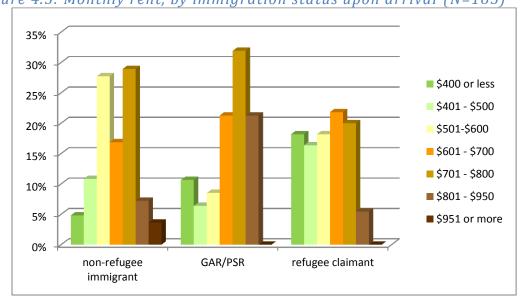
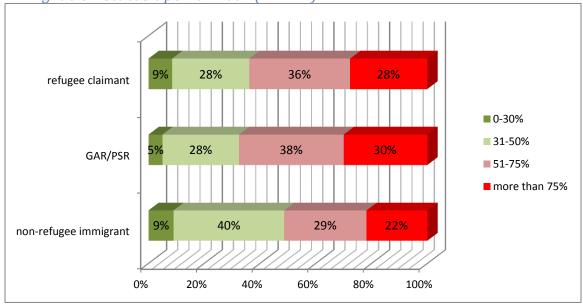
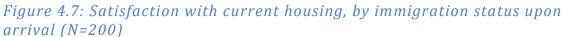


Figure 4.5: Monthly rent, by immigration status upon arrival (N=185)

Figure 4.6: Percentage of household income spent on housing costs, by immigration status upon arrival (N=165)





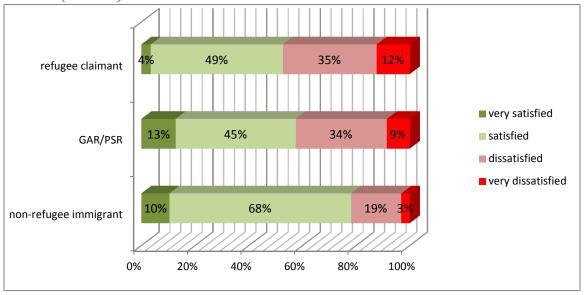


Figure 4.8: Satisfaction with current neighbourhood, by immigration status upon arrival (N=197)

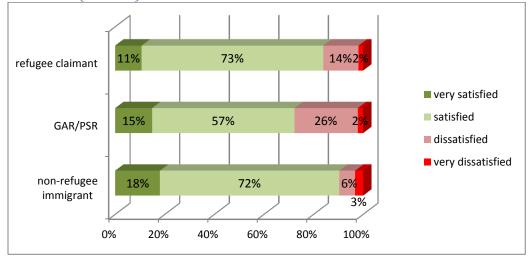


Figure 4.9: Condition of current housing, by immigration status upon

arrival (N=198)

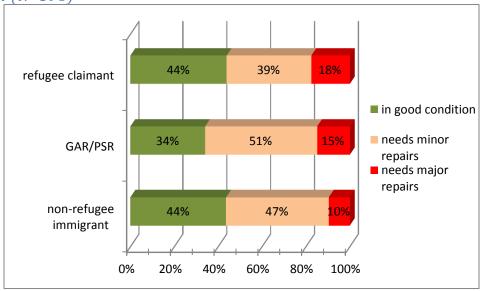


Figure 4.10: Problems with unsanitary housing since arrival, by

immigration status upon arrival (N=190)

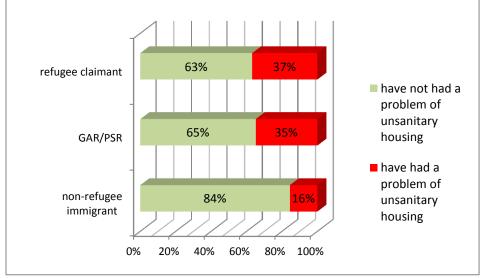


Table 4:3: Experience of overcrowding since arrival (N=190)

	Non-refugee		Refugee	
	immigrant	GAR/PSR	claimant	Total
Has not experienced an overcrowding problem	80.0%	60.5%	75.4%	74.2%
Has experienced an overcrowding problem	20.0%	39.5%	24.6%	25.8%
Total	100%	100%	100%	100%

Figure 4.11: Improvement or deterioration of housing conditions since arrival in Canada and first housing occupied, by immigration status upon arrival (N=185)

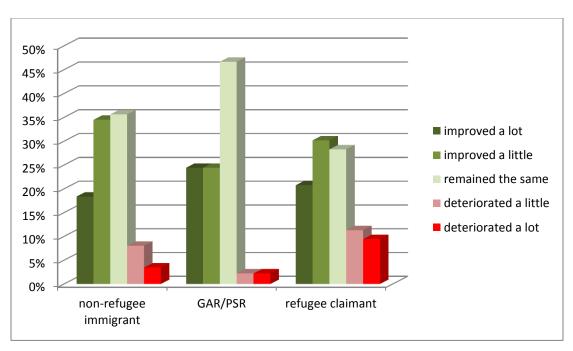


Table 4.4: Types of housing help received, by immigration status at arrival (N=154)

	Non-refugee	GAR/PSR	Refugee	Total
Type of help received	immigrant		claimant	
Lived with someone for free or in				
exchange for a small financial	41%	5%	33%	30%
contribution				
Payment of rent, bills	4%	8%	28%	12%
Finding housing	63%	87%	37%	62%
Moving	48%	61%	19%	43%
Filling out application forms for an	220/	920/	42%	43%
apartment	23%	82%	42%	43%
Understanding and signing a lease	47%	87%	30%	52%
Help in the case of a problem with	18%	42%	14%	23%
the landlord	10/0	42/0	14/0	25/0
Understanding bills related to				
housing, or negotiating payment	14%	63%	9%	25%
arrangements				
Obtaining references	30%	29%	7%	23%
Finding a guarantor	18%	13%	12%	15%
Other	1%	0%	0%	1%
Number of respondents who	73	38	43	N=154
received at least one type of help	/3	36	43	N-134

Table 4.5: Sources of housing help received, by immigration status at arrival (N=154)

arrivar (iv 101)	Non-refugee	GAR/PSR	refugee	Total
Source of help received	immigrant		claimant	
Family member	23%	24%	30%	25%
friend	58%	13%	30%	39%
member of your ethnic	12%	5%	5%	8%
community	12/0	376	376	0/0
member of your religious	1%	5%	7%	4%
community	1/0	376	7 76	
organization providing help to	29%	84%	40%	45%
new immigrants	2370	0470	4070	
organization from your ethnic	1%	3%	2%	2%
community	170	370	270	
Community-based housing	3%	3%	0%	2%
assistance organization	370	370	078	
government agency	3%	0%	5%	3%
other source	4%	3%	5%	4%
Number of respondents who	73	38	43	N=154
received help	/3	36	43	11-134

Table 4.6: Types of housing help given, by immigration status of the respondent who provided help (N=100)

Types of help given	Non-refugee	GAR/PSR	Refugee	Total
	immigrant		claimant	
House someone for free or				
for a minimal financial	19%	9%	21%	17%
contribution				
Payment of rent, bills	9%	0%	4%	6%
Finding housing	68%	61%	67%	66%
Moving	49%	61%	38%	49%
Filling out application forms	11%	30%	17%	17%
for an apartment	11/0	30%	1/%	
Understanding and signing	32%	22%	25%	28%
the lease	32/0			
Help in the case of problems	11%	26%	29%	19%
with a landlord	11/0			
Understand bills related to				
housing or negotiating	15%	26%	17%	18%
payment arrangements				
Obtaining references	19%	17%	13%	17%
Finding a guarantor	4%	9%	4%	5%
Other	9%	0%	13%	8%
Number of respondents	53	23	24	N=100
who helped someone	33	23		

Table 4.7: Recipient of housing help, by immigration status of respondent who offered help (N=99)

	Non-refugee	GAR/PSR	Refugee	Total
Person to whom help was given	immigrant		claimant	
Family member	10%	41%	16%	18%
Friend	79%	59%	64%	71%
Member of your ethnic community	21%	18%	4%	16%
Member of your religious community	2%	5%	12%	5%
Other	8%	14%	12%	10%
Number of respondents who gave help to someone	52	22	25	N=99